

## Residential Development School Fee Justification Study

**Mount Diablo Unified School District** 

March 30, 2016

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### **Executive Summary**

This Residential Development School Fee Justification Study ("Study") is intended to determine the extent to which a nexus can be established in the Mount Diablo Unified School District ("School District") between residential development and (i) the need for school facilities, (ii) the cost of school facilities, and (iii) the amount of statutory school fees ("School Fees") per residential building square foot that may be levied for schools pursuant to the provisions of Section 17620 of the Education Code, as well as Sections 65995 and 66001 of the Government Code.

The School District provides education to students in grades kindergarten through 12 residing within all or portions of the cities of Clayton, Concord, Martinez, Pittsburgh, Pleasant Hill and Walnut Creek (collectively, "Cities") and a portion of the unincorporated County of Contra Costa ("County") (please see map on following page for a geographic profile of the School District). Collectively, the School District's school facilities in school year 2015/2016 have a capacity of 35,226 students. Of these 35,226 seats, 17,362 are at the elementary school level (i.e., grades kindergarten through 5), 8,755 are at the middle school level (i.e., grades 6 through 8), and 9,109 are at the high school level (i.e., grades 9 through 12). Based on data provided by the School District, student enrollment is 31,934 in school year 2015/2016. Comparing student enrollment to facilities capacity reveals that facilities capacity exceeds student enrollment at all school levels in school year 2015/2016 (please see Section IV for more information on student enrollment and facilities capacity).

To establish a nexus and a justifiable residential School Fee level, the Study evaluated the number and cost of new facilities required to house students generated from future residential development within the School District. Based on data provided by the Association of Bay Area Governments ("ABAG") approximately 19,273 additional residential units could be constructed within the School District's boundaries through calendar year 2040 ("Future Units"). Of these 19,273 Future Units, 13,684 are expected to be single family detached ("SFD") and 5,589 are expected to be multi-family attached ("MFA") units.

To determine the impact on the School District from Future Units, the Study first multiplied the number of Future Units by the student generation factors ("SGFs") calculated by Dolinka Group, to determine the projected student enrollment from Future Units. The results were that 1,791 new elementary school students, 426 new middle school students and 1,033 new high school students are anticipated to be generated from non-mitigated Future Units. These numbers include a reduction of the number of students projected to be housed by existing excess seats ("Projected Unhoused Students").

## **Mount Diablo Unified School District**

Geographic Profile - School Year 2015/2016





To adequately house the Projected Unhoused Students, the School District will need to construct new elementary school, middle school, and high school facilities. Using design capacities of 950 students at the elementary school level, 1,100 students at the middle school level, and 1,200 students at the high school level, the School District will need to construct two (2) new elementary schools, one (1) new middle school, and one (1) new high school to accommodate the Projected Unhoused Students from the Future Units projected to be constructed at this time. Based on school facility cost estimates prepared by Dolinka Group, an elementary school is projected to cost \$50,929,659, a middle school is projected to cost \$73,204,299, and a high school is projected to cost \$117,653,283.

In addition to the school facilities cost impacts, the School District will experience Central Administrative and Support Facilities cost impacts. In January 1994, the State Allocation Board ("SAB") approved a policy of four (4) square feet of Central Administrative and Support Facilities per student, which based on School District cost estimates equates to a per-student cost of \$800. Multiplying these costs by the facilities needed and the students generated yielded the total school facilities cost impacts shown in Table ES-1.

School Level	Cost per Facility /Student	Facilities or Required/Students Generated	Total School Facilities Cost Impacts	
Elementary School	\$50,929,659	1.8853	\$96,017,685	
Middle School	\$73,204,299	0.3873	\$28,352,025	
High School	\$117,653,283	0.8608	\$101,275,946	
Central Admin. Impacts	\$800	3,250	\$2,600,000	
Total	N/A	N/A	\$228,245,656	

Table ES-1 Total School Facilities Cost Impacts (2016\$)

The amounts listed in Table ES-1 were apportioned to each land use class based on the number of students generated from such residential land use. Thereafter, the school facilities cost impacts for each land use class were divided by the number of Future Units to calculate the school facilities cost impacts per residential unit. Table ES-2 below lists the school facilities cost impacts per residential unit.

 Table ES-2

 School Facilities Cost Impacts per Residential Unit (2016\$)

Land Use	Total School Facilities Cost Impacts	Future Units	School Facilities Cost Impacts per Residential Unit
Single Family Detached	\$175,837,205	13,684	\$12,850
Multi-family Attached	\$52,408,451	5,589	\$9,377

To determine the school facilities cost impacts per square foot of residential construction, the school facilities cost impacts per unit were divided by the average square footage of a residential unit in each land use class. Table ES-3 lists the school facilities cost impacts per average residential square foot.

School Facilities Cost impacts per Residential Square Foot (2016\$)					
Land Use	School Facilities Cost Impacts per Future Unit	Average Square Footage	School Facilities Cost Impacts per Residential Square Foot		
Single Family Detached	\$12,850	2,700	\$4.76		
Multi-family Attached	\$9,377	1,000	\$9.38		

Table ES-3	
School Facilities Cost Impacts per Residential Square Foot (2016	5\$)

On February 24, 2016, the SAB increased the maximum residential School Fee authorized by Section 17620 of the Education Code from \$3.36 to \$3.48 per residential building square foot for unified school districts. Based on the square footage of the average residential unit constructed within the School District, the School Fees would provide for less than 100 percent of the school facilities cost impacts. Therefore, the Study concludes that the School District is fully justified in levying the maximum residential School Fee of \$3.48 per square foot for all new residential development within its boundaries.

#### I. Introduction

Senate Bill ("SB") 50, which Governor Wilson signed on August 27, 1998, was enacted on November 4, 1998, following the approval of Proposition 1A by the voters of the State in the general election on November 3, 1998. SB 50 includes provisions for the following:

- 1. Issuance of State general obligation bonds in an amount not to exceed \$9.2 billion;
- 2. Reformation of the State School Building Program; and
- 3. Reformation of the School Fee mitigation payment collection procedure.

Additionally, Assembly Bill ("AB") 16, which Governor Davis signed on April 26, 2002, was enacted following the approval of Proposition 47 ("Prop 47") by the voters of the State in the general election on November 5, 2002. Prop 47 includes the authorization for issuance of State general obligation bonds in the amount of \$13.05 billion, and AB 16 provides for additional reformation of the State School Building Program into the School Facilities Program. On March 2, 2004, the voters of the State approved Proposition 55 ("Prop 55"). Prop 55 includes the authorization for the additional issuance of State general obligation bonds in the amount of \$12.3 billion. Finally AB 127, which Governor Schwarzenegger signed on May 20, 2006, was enacted following the approval of Proposition 1D ("Prop 1D") by the voters of the State in the general election of November 7, 2006. Prop 1D includes the authorization for the issuance of State general obligation bonds in the amount of \$10.4 billion.

The Mira-Hart-Murrieta Decisions, which formerly permitted school districts to collect mitigation payments in excess of School Fees under certain circumstances, are suspended by AB 127. In lieu of the powers granted by the Mira-Hart-Murrieta Decisions, SB 50 and subsequent legislation provide school districts with a reformed School Fee collection procedure that, subject to certain conditions, authorizes school districts to collect Alternative Fees on residential developments. However, not all school districts will qualify to charge Alternative Fees, and Alternative Fees are generally not imposed upon residential units that have existing agreements with a school district.

Therefore, school districts must still rely on School Fees as a funding source for school facilities required by new development. However, before a school district can levy School Fees on new development, State law requires that certain nexus findings must be made and documented. The objective of this Study is to provide a rigorous basis for such findings.

#### II. Legislation

State legislation, specifically AB 2926 and AB 1600, provides guidelines, procedures, and restrictions on the levy of School Fees for school facilities. Certain provisions of this legislation are summarized below:

#### A. AB 2926

AB 2926 was enacted by the State in 1986. Among other things, AB 2926 added various sections to the Government Code which authorize school districts to levy School Fees on new residential and commercial/industrial developments in order to pay for school facilities. In addition, AB 2926 provides for the following:

- 1. No city or county can issue a building permit for a development project unless such School Fees have been paid.
- 2. School Fees for commercial/industrial development must be supported by the finding that such School Fees "are reasonably related and limited to the needs for schools caused by the development."
- 3. School Fees for 1987 were limited to \$1.50 per square foot of enclosed residential floor space and \$0.25 per square foot of enclosed commercial/industrial floor space.
- 4. Every year, School Fees are subject to annual increases based on the Statewide cost index for Class B construction, as determined by the SAB at its January meeting (This provision was changed to every other year by AB181).

The provisions of AB 2926 have since been expanded and revised by AB 1600.

#### B. AB 1600

AB 1600, which created Sections 66000 et seq. of the Government Code, was enacted by the State in 1987. AB 1600 requires that all public agencies satisfy the following requirements when establishing, increasing or imposing a fee as a condition of approval for a development project.

- 1. Determine the purpose of the fee.
- 2. Identify the facilities to which the fee will be put.
- 3. Determine that there is a reasonable relationship between the need for public facilities and the type of development on which a fee is imposed.
- 4. Determine that there is a reasonable relationship between the amount of the fee and the public facility or portion of the public facility attributable to the development on which the fee is imposed.

5. Provide an annual accounting of any portion of the fee remaining unexpended, whether committed or uncommitted, in the School District's accounts five or more years after it was collected.

In other words, AB 1600 limits the ability of a school district to levy School Fees unless (i) there is a need for the School Fee revenues generated and (ii) there is a nexus or relationship between the need for School Fee revenues and the type of development project on which the School Fee is imposed. (The requirements of AB 1600 were clarified with the passage in 2006 of AB 2751, which codifies the findings of *Shapell Industries vs. Milpitas Unified School District*.) The Study will provide information necessary to establish such a nexus between School Fees and residential development.

### III. Methodology of Study

The School District is projecting an increase in student enrollment attributable to new residential development in future years. This projected growth will create a demand for new school facilities to be constructed within the School District and the need to incur significant school facilities costs to meet that demand. As a result, the School District has determined that School Fees should be levied on new development projects. In particular, the School District has determined that School District has determined that School Fees must be levied on new residential projects, if findings can be made that such projects will lead to higher student enrollment and increased facilities costs. The objective of the Study is to provide a basis for such findings consistent with the requirements of AB 2926, AB 1600, and the provisions of Section 66001 of the Government Code.

#### A. Overview of Methodology

In order to evaluate the existence of a nexus, the Study identifies and analyzes the various connections or linkages between residential development and (i) the need for school facilities, (ii) the cost of school facilities, and (iii) the amount of School Fees that can justifiably be levied. The primary linkages identified include the following:

- 1. Housing projections (i.e., the projected number of residential units to be constructed within the School District);
- 2. Student generation (i.e., the number of students generated from a residential unit within the School District);
- 3. Facility requirements (i.e., the number of new school facilities required to house students generated from new residential units);
- 4. School facilities cost impacts (i.e., the costs to the School District associated with the construction of new school facilities); and
- 5. School Fee requirements (i.e., the School District's need to levy School Fees to cover the cost of new school facilities).

The above linkages result in a series of impacts which (i) connect new residential development with increased school facilities costs and (ii) connect School Fees per residential building square foot with increased facilities costs. These impacts are identified for two (2) residential land uses; SFD units and MFA units (e.g., condominiums, apartments, townhomes, duplexes, etc.). These "linkage impacts" include four (4) major types:

- 1. Residential Unit Projections
- 2. Student Generation Factors
- School Facilities Cost Impacts
- 4. Maximum School Fee Revenues

#### B. Residential Unit Projections

The number of Future Units to be constructed within the boundaries of the School District was determined based on information provided by ABAG.

#### C. Student Generation Factors

SGFs by school level (e.g., elementary school, middle school, and high school) for each of the residential land use categories were calculated by Dolinka Group. Dolinka Group calculated SGFs for the School District through an analysis which consisted of cross-referencing the School District's actual enrollment data against residential data from the Office of the Assessor for the County ("County Assessor").

#### D. School Facilities Cost Impacts

School facilities cost impacts were calculated by determining the additional elementary school, middle school, and high school facilities needed to adequately house students generated from Future Units and the total cost for those school facilities. School facilities costs are based on estimates prepared by Dolinka Group and are attached and incorporated herein as Exhibit B.

#### E. Maximum School Fee Revenues

Maximum School Fee revenues for residential development were based on the current maximum residential School Fee authorized by the SAB (currently \$3.48 per square foot) under AB 2926.

## F. Comparison of School Facilities Cost Impacts and Maximum School Fee Revenues

If school facilities cost impacts per residential square foot are greater than maximum School Fee revenues, then the levy of the maximum residential School Fee is justified to cover as much of school facilities cost impacts per residential square foot as possible. Should school facilities cost impacts per residential square foot be less than maximum School Fee revenues, then only a School Fee equivalent to the school facilities cost impacts per residential square foot can be justified to cover facilities needs generated by future residential development. Under this latter circumstance, the School District would not be justified in imposing the maximum residential School Fee per square foot.

## **IV.** Facilities Capacity and Student Enrollment

In order to determine whether the School District's existing school facilities contain excess capacity to house students generated by new residential development, school year 2015/2016 student enrollment and school facilities capacity of the School District were evaluated.

Collectively, the School District's school facilities in school year 2015/2016 have a capacity of 35,226 students. Of these 35,226 existing seats, 17,362 are at the elementary school level, 8,755 are at the middle school level, and 9,109 are at the high school level. The enrollment of the School District in school year 2015/2016 is 31,934 students. As shown in Table 1 below, the School District's facilities capacity exceeds student enrollment at all school levels in school year 2013/2014.

School Level	2015/2016 Facilities Capacity <sup>[1]</sup>	2015/2016 Student Enrollment <sup>[2]</sup>	Excess/ (Shortage) Capacity	
Elementary School (Grades K-5)	17,362	15,926	1,436	
Middle School (Grades 6-8)	8,755	7,625	1,130	
High School (Grades 9-12)	9,109	8,383	726	
Total	35,226	31,934	3,292	
<ul><li>[1] Please see exhibit A for the updated school facilities calculation.</li><li>[2] 2015/2016 student enrollment provided by the School District.</li></ul>				

 Table 1

 Existing School Facilities Capacity and Student Enrollment

As indicated in Table 1, 1,436 elementary school seats, 1,130 middle school seats, and 726 high school seats are available to house students generated from Future Units.

## V. Impact of Residential Development on School Facilities Needs

As discussed in Section III, the objective of the Study is to determine the appropriateness of the imposition of a School Fee on residential property to finance school facilities necessitated by students to be generated from new residential development. Section III outlined the methodology which was employed in the Study to meet that objective. Section V is a step-by-step presentation of the results of the analysis.

#### A. Projected Residential Development within the School District

The initial step in developing a nexus as required by AB 2926 and AB 1600 is to determine the number of Future Units to be constructed within the School District's boundaries. Based on information provided by ABAG, Dolinka Group has estimated that the School District could experience the construction of approximately 19,273 Future Units through calendar year 2040. Of these 19,273 Future Units, 13,684 are expected to be SFD units and 5,589 are expected to be MFA units. Table 2 distinguishes Future Units by land use.

Table 2 Future Units				
Land Use Units				
Single Family Detached	13,684			
Multi-family Attached	5,589			
Total Units 19,273				

#### B. Reconstruction

Reconstruction is the act of replacing existing structures with new construction, which may have an alternative land use (i.e., commercial/industrial versus residential) or may consist of different residential unit types (i.e., SFD versus MFA, etc.).

#### B1. Residential Reconstruction

Residential Reconstruction consists of voluntarily demolishing existing residential units and replacing them with new residential development. To the extent Reconstruction increases the residential square footage beyond what was demolished ("New Square Footage"), the increase in square footage is subject to the applicable School Fee as such construction is considered new residential development. As for the amount of square footage constructed that replaces only the previously constructed square footage ("Replacement Square Footage"), the determination of the applicable fee, if any, is subject to a showing that the Replacement Square Footage results in an increase in student enrollment and, therefore, an additional impact being placed on the School District to provide school facilities for new student enrollment.

Prior to the imposition of fees on Replacement Square Footage, the School District shall undertake an analysis on any future proposed projects(s) to examine the extent to which an increase in enrollment can be expected from Replacement Square Footage due to any differential in SGFs as identified in the Study for the applicable unit types between existing square footage and Replacement Square Footage. Any such fee that is calculated for the Replacement Square Footage shall not exceed the School Fee that is in effect at such time.

# B2. Reconstruction of Commercial/Industrial Construction into Residential Construction

The voluntary demolition of existing commercial/industrial buildings and replacement of them with new residential development is a different category of Reconstruction. Dolinka Group is aware that such types of Reconstruction may occur within the School District in the future, however, Dolinka Group was unable to find information (i) about the amount planned within the School District in the future or (ii) historical levels, which might indicate the amount to be expected in the future. Due to the lack of information, the School District has decided to evaluate the impacts of Commercial/Industrial Reconstruction projects on a case-by-case basis and will make a determination of whether a fee credit is justified based on the nature of the project.

#### C. Student Generation Factors per Residential Unit

In order to analyze the impact on the School District's student enrollment from Future Units, Dolinka Group calculated SGFs for SFD and MFA units. The process of determining SGFs involved cross-referencing the School District's enrollment data against the County Assessor(s) residential data.

Sorting and extracting the County Assessor(s) records by land use, Dolinka Group developed a database of 59,643 SFD units. This database was then compared with the School District's student enrollment database to identify address matches. Upon comparison of the two (2) databases, 20,605 student matches were found, resulting in the SGFs shown in Table 3.

School Level	Students Matched	Single Family Detached Units	Student Generation Factors
Elementary School (Grades K-5)	10,071	59,643	0.1689
Middle School (Grades 6-8)	4,936	59,643	0.0828
High School (Grades 9-12)	5,598	59,643	0.0939
Total	20,605	N/A	0.3456

 Table 3

 Student Generation Factors for Single Family Detached Units

A procedure identical to the one used in calculating the SGFs for SFD units was used to determine SGFs for MFA units. A total of 8,698 students matched to the MFA database which consisted of 34,090 units. The resulting SGFs for MFA units are shown in Table 4 below.

Student Generation Factors for Multi-family Attached Units					
School Level	Students Matched	Multi-family Attached Units	Student Generation Factors		
Elementary School	4,482	34,090	0.1315		
Middle School	2,017	34,090	0.0592		
High School	2,199	34,090	0.0645		
Total	8,698	N/A	0.2552		

 Table 4

 Student Generation Factors for Multi-family Attached Units

However, due to incomplete and incorrect address information in both the student enrollment and residential databases, Dolinka Group was unable to match all of the School District's students. The results are SGFs that understate the number of students generated by SFD and MFA units. After accounting for incoming interdistrict students that reside outside of the School District's boundaries as well as students matching to uncoded parcels, there were 1,899 unmatched students. Therefore, Dolinka Group adjusted the SGFs listed in Tables 3 and 4 based on a rate which considers the number of students successfully matched to a school level and land use. The adjusted SGFs for each land use by school level are shown in Table 5.

Adjusted Student Generation Factors					
Single Family Multi-family School Level Detached Units Attached Units					
Elementary School	0.1789	0.1393			
Middle School	0.0880	0.0629			
High School	0.0690				
Total	0.3672	0.2712			

Table F

#### D. School District Facilities Requirements

By multiplying the Future Units as listed in Table 2 by the SGFs identified in Table 5, the Study determined the projected number of new students to be generated from Future Units. The Projected Student Enrollment by school level is shown in Table 6.

School Level	Projected Student Enrollment from Future SFD Units	Projected Student Enrollment from Future MFA Units	Projected Student Enrollment from Future Units		
Elementary School	2,448	779	3,227		
Middle School	1,204	352	1,556		
High School	1,373	386	1,759		
Total	5,025	1,517	6,542		

Table 6	
<b>Projected Student Enrollment from Future Unit</b>	ts

As indicated in Section IV, 1,436 surplus elementary school seats, 1,130 surplus middle school seats, and 726 surplus high school seats are available to accommodate the Projected Student Enrollment. Therefore, the Projected Unhoused Students are less than the Projected Student Enrollment at all school levels. Table 7 shows Projected Unhoused Students for the School District.

School Level	Projected Students from Future Units	Surplus Seats	Projected Unhoused Students		
Elementary School	3,227	1,436	1,791		
Middle School	1,556	1,130	426		
High School	1,759	726	1,033		
Total	6,542	3,292	3,250		

Table 7Projected Unhoused Students from Future Units

To determine the number of elementary school, middle school, and high school facilities necessary to adequately house the Projected Unhoused Students, Dolinka Group divided the Projected Unhoused Students by the estimated school facilities capacity at each school level, as provided by the School District. The additional school facilities requirements are identified in Table 8.

Additional School Lacinties for Projected Onnoused Students			
School Level	Projected Unhoused Students	Estimated Facilities Capacity	Additional Facilities Needed
Elementary School	1,791	950	1.8853
Middle School	426	1,100	0.3873
High School	1,033	1,200	0.8608

Table 8Additional School Facilities for Projected Unhoused Students

#### E. School District Facilities Costs

School facilities cost estimates at the elementary school, middle school, and high school levels were prepared by Dolinka Group. The school facilities costs represent the full cost of site acquisition, site development, construction, furniture and equipment, as well as technology. It must be noted that the facilities costs are in 2016 dollars and do not include interest costs associated with debt incurred to finance the construction of facilities. The estimated site acquisition and facility construction costs by school level are shown in Table 9 while the costs for each component of the school facilities construction are listed in Exhibit B.

Estimated School Facilities Costs (2016\$)				
School Level	Site Acquisition Costs	Facility Construction Costs	Estimated Total Cost per Facility Station	
Elementary School	\$23,153,035	\$27,776,624	\$50,929,659	
Middle School	\$28,982,635	\$44,221,664	\$73,204,299	
High School	\$50,954,750	\$66,698,533	\$117,653,283	

Table 9 Estimated School Facilities Costs (2016\$)

The costs in Table 9 do not include costs associated with Central Administrative and Support Facilities. As indicated in Table 7, Future Units will cause the enrollment of the School District to increase by approximately 3,250 students. In accordance with the Provisions of Chapter 341, Statutes of 1992, SB 1612, the SAB adopted a report on January 26, 1994, requiring approximately four (4) square feet of central administrative and support facilities for every student. Based on this report and the estimated cost per square foot to construct and furnish these types of facilities, the Study incorporates a Central Administrative and Support Facilities cost impact of \$800 per student.

#### F. Total School Facilities Cost Impacts

To determine the total school facilities cost impacts caused by Future Units, Dolinka Group (i) multiplied the school facilities costs (Table 9) by the additional school facilities needed (Table 8) and (ii) multiplied the central administrative and support facilities costs per student (above paragraph) by the Projected Unhoused Students (Table 7). Table 10 illustrates the total school facilities cost impacts from future residential development.

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Total School Facilities Cost impacts from Future Onits (2010\$)			
Item	Cost per Facility Student	Facilities Required/Students Generated	Total School Facilities Cost Impacts
Elementary School	\$50,929,659	1.8853	\$96,017,685
Middle School	\$73,204,299	0.3873	\$28,352,025
High School	\$117,653,283	0.8608	\$101,275,946
Central Admin. Impacts	\$800	3,250	\$2,600,000
Total	N/A	N/A	\$228,245,656

Table 10 nacto from Euture Unite (2016)

#### G. School Facilities Cost Impacts per Residential Unit

To determine the total school facilities cost impacts per future residential unit, the total school facilities cost impacts listed above need to first be apportioned by land use based on the number of elementary, middle, and high school students to be generated from such land use. Table 11 shows total school facilities cost impacts by land use.

		1 2	1 1/
School Level	Single Family Detached Units	Multi-family Attached Units	Total School Facilities Cost Impacts
Elementary School	\$73,944,840	\$23,505,645	\$97,450,485
Middle School	\$22,226,836	\$6,465,989	\$28,692,825
High School	\$79,665,528	\$22,436,818	\$102,102,346
Total	\$175,837,205	\$52,408,451	\$228,245,656

Table 11 Total School Facilities Cost Impacts by Land Use (2016\$)

Total school facilities cost impacts for each land use were then divided by the number of Future Units in such land use to determine school facilities cost impacts per SFD unit and MFA unit. These impacts are shown in Table 12.

School Facilities Cost Impacts per Future Unit (2016\$)					
Total SchoolSchool FaciliFacilities CostCost ImpactsLand UseImpactsFuture Units					
Single Family Detached	\$175,837,205	13,684	\$12,850		
Multi-family Attached	\$52,408,451	5,589	\$9,377		

Table 12

#### H. School Facilities Cost Impacts per Square Foot

To determine the school facilities cost impacts per square foot of residential construction for each land use, the school facilities cost impacts per unit listed in Table 12 were divided by the average square footage of such type of residential unit. Using square footage information for units constructed within the School District obtained from the County Assessor, Dolinka Group estimates that the average square footage of an SFD unit in the School District is projected to be 2,700 square feet while the average square footage of an MFA unit is projected to be 1,000 square feet. Table 13 shows the school facilities cost impacts per square foot of residential construction in the School District.

	I I		
Land Use	School Facilities Cost Impacts per Residential Unit	Average Square Footage	School Facilities Cost Impacts per Square Foot
Single Family Detached	\$12,850	2,700	\$4.76
Multi-family Attached	\$9,377	1,000	\$9.38

Table 13School Facilities Cost Impacts per Residential Square Foot (2016\$)

#### I. Comparison of School Facilities Cost Impacts and School Fee Revenues per Residential Square Foot

On February 24, 2016, the SAB increased the maximum residential School Fee authorized by Section 17620 of the Education Code from \$3.36 to \$3.348 per residential building square foot for unified school districts. Based on the square footage of the average residential unit constructed within the School District, the School Fees would provide for less than 100 percent of the school facilities cost impacts. Therefore, the Study concludes that the School District is fully justified in levying the maximum residential School Fee of \$3.48 per square foot for all new residential development within its boundaries.

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## <u>Exhibit A</u>

Updated School Facilities Capacity Calculation

## Mt. Diablo Unified School District

School Facilities Capacity Calculation

	Elementary	Middle	High
School	School	School	School
Ayer Elementary School	464		
Bel Air Elementary School	475		
Boncroft Elementary School	476		
Cambridge Elementary School	850		
Delta View Elementary School	775		
El Monte Elementary School	589		
Fair Oaks Elementary School	501		
Gregory Gardens Elementary School	388		
Hidden Valley Elementary School	864		
Highland Elementary School	789		
Meadow Homes Elementary School	1,125		
Monte Gardens Elementary School	576		
Mountain View Elementary School	489		
Mt. Diablo Elementary School	925		
Pleasant Hill Elementary School	664		
Rio Vista Elementary School	475		
Sequoia Elementary School	625		
Shore Acres Elementary School	539		
Silverwood Elementary School	539		
Strandwood Elementary School	589		
Sun Terrace Elementary School	800		
Valhalla Elementary School	514		
Valle Verde Elementary School	463		
Walnut Acres Elementary School	614		
Westwood Elementary School	477		
Woodside Elementary School	577		
Wren Avenue Elementary School	575		
Ygnacio Valley Elementary School	625		
Diablo View Middle School		674	
El Dorado Middle School		1,132	
Foothill Middle School		1,025	
Oak Grove Middle School		999	
Pine Hallow Middle School		834	
Pleasant Hill Middle School		924	
Riverview Middle School		1,306	
Sequoia Middle School		918	
Valley View Middle School		943	
College Park High School			1,892
Concord High School			1,595
Mt. Diablo High School			2,270
Northgate High School			1,379
Ygnacio Valley High School			1,973
N/A	17,362	8,755	9,109

## Exhibit B

**Updated School Facilities Cost Estimates** 

#### Mt. Diablo Unified School District Summary of Estimated Costs Elementary School March 2016

	Purchase Price of Property			\$23,113,035	
	A	cres <sup>[1]</sup> :	15.9 \$1.453.650		
	EIR Appraisals Surveys Escrow/Title [1] Assumes Net Usable Acres		ų I, <del>4</del> 00,000	\$20,000 \$10,000 \$5,000 \$5,000	
B. Plans					\$1,503,094
	Architect's Fee Preliminary Tests DSA/SDE Plan Check Energy Fee Analysis Other			\$1,345,313 \$20,000 \$117,781 \$15,000 \$5,000	
C. Construction					\$23,156,250
	(Includes Construction, Site De Square Feet / Student Cost / Square Feet	evelopment, Gen	eral Site Development, 75 \$325	and Technology)	
D. Tests					\$50,000
E. Inspection	(\$12,000 per month for 12 mor	iths)			\$144,000
F. Furniture and Eq	uipment (\$5 per Square Foot, includes (	Cost Index Adjus	tment of 66%)		\$591,375
G. Contingency	(\$2000 + 1.5% of items A-F)				\$730,966
H. Items Not Funde	d by the State			• • • • • • •	\$1,600,939
	Technology (5% of Constructio Library Books (8 books/studen Landscaping (\$0.44/sq. ft x 15. Landscape Architect Fees (8%	n) t @ \$15) 9 acres) of Landscaping)	)	\$1,157,813 \$114,000 \$304,746 \$24,380	
I. Total Estimated C	ost				\$50,929,659

\$23,153,035

Summary	
School Facilities Capacity - Traditional Calendar School Facilities Cost per Student - Traditional Calendar	950 \$53,610

#### Mt. Diablo Unified School District Summary of Estimated Costs Middle School March 2016

#### A. Site

Α.	Site					\$28,982,635
		Purchase Price of Property			\$28,927,635	
			Acres <sup>[1]</sup> :	19.9		
			Cost/Acre:	\$1,453,650		
		EIR			\$25,000	
		Appraisals			\$12,000	
		Surveys			\$8,000	
		[1] Assumes Net Usable Acres			\$10,000	
в.	Plans					\$2.293.750
		Architect's Fee			\$2,030,000	+ , ,
		Preliminary Tests			\$45,000	
		DSA/SDE Plan Check			\$186,250	
		Energy Fee Analysis			\$25,000	
		Other			\$7,500	
c.	Construction					\$36,850,000
		(Includes Construction, Site	Development, General Si	te Development, a	and Technology)	
		Square Feet / Student		100		
		Cost / Square Feet		\$335		
D.	Tests					\$180,000
E.	Inspection					\$324.000
		(\$12,000 per month for 18 m	nonths x 1.5 inspectors)			·
F.	Furniture and Equip	oment				\$1,095,600
		(\$6 per Square Foot, include	es Cost Index Adjustment	of 66%)		.,,,
G.	Contingency					\$1,047,890
		(\$2000 + 1.5% of items A-F)	)			.,,,
н.	Items Not Funded b	by the State				\$2,430,424
		Technology (5% of Construct	ction)		\$1,842,500	
		Library Books (8 books/stud	ent @ \$20)		\$176,000	
		Landscaping (\$0.44/sq. ft. x	19.9 acres)		\$381,411	
		Landscape Architect Fees (8	3% of Landscaping)		\$30,513	
I.	Total Estimated Cos	t				\$73,204,299

Summary	
School Facilities Capacity - Traditional Calendar	1,100
School Facilities Cost per Student - Traditional Calendar	\$66,549

## Mt. Diablo Unified School District Summary of Estimated Costs High School March 2016

Λ	Sito	
—		

A.	Site					\$50,954,750
		Purchase Price of Property			\$50,877,750	
			Acres <sup>[1]</sup> :	35		
			Cost/Acre :	\$1,453,650		
		EIR			\$35,000	
		Appraisals			\$15,000	
		Escrow/Title			\$15,000	
		Surveys			\$12,000	
		Other			\$0	
		[1] Assumes Net Usable Acres				
B.	Plans					\$3,145,750
		Architect's Fee			\$2,775,000	<i>vo</i> , i io, i oo
		Preliminary Tests			\$70.000	
		DSA/SDE Plan Check			\$260,750	
		Energy Fee Analysis			\$30,000	
		Other			\$10,000	
c	Construction					\$51 750 000
0.	Construction	(Includes Construction Site	Development General Sit	e Development a	nd Technology)	ψ31,750,000
		Square Feet / Student	Development, Ceneral On	125	ind recimology)	
		Cost / Square Feet		\$345		
				¥		
D.	Tests					\$350,000
E	Increation					¢576.000
с.	inspection	(\$12.000/month x 24 months	s x 2 inspectors)			\$576,000
		(+ - , ,	–			
F.	Furniture and Equip	oment				\$1,743,000
		(\$7 per Square Foot, include	es Cost Index Adjustment	of 66%)		
G.	Contingency					\$1.629.793
	jj	(\$2000 + 1.5% of items A-F)	)			<i>•••,•=•,••••</i>
						AT 500 000
н.	Items Not Funded b	Dy the State	tion)		<b>ФО БО</b> Т БОО	\$7,503,990
		Library Books (8 books/stud	$\alpha$ (1011) $\alpha$ (20)		\$2,587,500 \$102,000	
		Library Books (0 Dooks/Slud	5 m ( φ20)		9192,000 \$670,824	
		Landscape Architect Fees (	3% of Landscaning)		Φ070,024 \$53.666	
		Stadium/Track	570 of Lanuscaping)		\$4,000,000	
					φ 1,000,000	
Ι.	<b>Total Estimated Cos</b>	t				\$117,653,283

Summary	
School Facilities Capacity - Traditional Calendar	1,200
School Facilities Cost per Student - Traditional Calendar	\$98,044

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